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Memorandum Date: December 1, 2009
Meeting Date: December 16, 2009

TO: Board of County Commissioners
DEPARTMENT: Public Works
PRESENTED BY: Celia Barry, Transportation Planning
AGENDA ITEM TITLE: Discussion/Oregon Department of Transportation (ODOT)
Presentation on the 2010-2013 Statewide Transportation
Improvement Program (STIP)

I. MOTION

No action requested, information only.

II. AGENDA ITEM SUMMARY

ODOT will present information about the STIP 2010-2013 for Region 2 (of which Lane County is ODOT Area 5), and how it is affected by House Bill 2001, the Jobs and Transportation Act (JTA). Attachment 1 contains the presentation.

III. BACKGROUND/IMPLICATIONS OF ACTION

A. Board Action and Other History

The Board last took action on the 2010-2013 STIP on April 16, 2008, with Board Order 08-4-30-10. You responded to ODOT's "straw proposal". At that time ODOT requested a response to 4 "Tasks" surrounding the 2010-2013 STIP, the 2010-2015 STIP, and priorities given a large new source of revenues. Your 2010-2013 priorities at that time, and those of the Metropolitan Policy Committee (MPC) are reflected in the following table:

STIP 2010-2013			
	Lane County Preliminary Priorities	ODOT Straw Proposal	MPC Action March 13, 2008
Beltline/River Rd. to Coburg Rd. - NEPA environmental study work	\$2.5 million	\$2.5 million	\$2.5 million
I-5/Coburg Interchange	\$3.4 million	\$0.725 million	\$1.6 million, but not at expense of Beltline study
I-5/Beltline construction costs in excess of current budget	\$3.4 million	---	---

Then, the STIP was placed on hold in September 2008 until the legislature took action

on HB 2001 earlier this year. Worth \$300 million, HB 2001 is the largest transportation funding package ever provided by the state legislature.

On October 29 ODOT Region 2 held a “SuperAct” meeting attended by the Region’s Area Commissions on Transportation (ACTs) and Lane County representatives, reported on below in the Analysis section.

B. Policy Issues

The Lane County Transportation System Plan (TSP) adopted by the Board in June 2004 does not list state highway projects individually, instead providing supportive policy language for state highway projects under TSP Goal 2: *Promote a safe and efficient state highway system through the State Transportation Improvement Program and support of ODOT capital improvement projects.*

Policy 23-b is *Identify and consider additional potential funding sources and strategies, such as a local option gas tax or vehicle registration fee, in the event of loss or reduction of existing funding sources.*

TSP Goal 25 is *Maintain effective partnering relationships with cities and the Oregon Department of Transportation (ODOT).* Policy 25-c states, *Engage ODOT in continuing discussions regarding jurisdiction of roadways; partnerships in funding programs; response to ODOT policy initiatives; and partnerships for a seamless service delivery system through sharing of resources, collocation of facilities, or consolidation of functions.*

C. Board Goals

The following Strategic Plan Goal statement relates to this Board item:

- Contribute to appropriate community development in the areas of transportation and Telecommunications infrastructure, housing, growth management and land development.

D. Financial and/or Resource Considerations

HB 2001 allocated transportation funding to several specific projects, including \$82 million for high priority Lane County projects. Lane County is also estimated to receive an additional \$1.6- \$7.1 million in state highway funds as a result of HB 2001 passage (see Attachment 2).

E. Analysis

ODOT is sharing information and releasing the STIP for public review.

HB 2001 changed the way the 2010-2013 STIP will work because it specifically funded several modernization projects, including, in Lane County, I-5 at Beltline at \$80 million, and \$2 million for Intelligent Transportation System (ITS) improvements at Beltline and Delta Highway. This is in addition to modernization funding already put in place for I-5 at Coburg Interchange at \$15.7 million, and the Beltline, River Road to Coburg Road NEPA study work, at \$2.5 million.

Region 2 received 30% less 2010-2013 STIP funding than was anticipated at this time

last year, when the STIP was placed on hold. Reductions were made to Preservation, Safety, Operations, and the Statewide Bridge programs. At the same time the Modernization Program received an increase of \$20.8 million.

On October 29 Region 2 held a “SuperAct” meeting attended by the Region’s Area Commissions on Transportation (ACTs) and Lane County representatives, Mayor Piercy from the City of Eugene for the MPC, and Commissioner Handy for Lane County. Region 2 Director Jane Lee asked for feedback on expenditure of the \$20.8 million STIP modernization funds. She suggested the money be held in reserve for the HB 2001 listed projects since they are expected to be underfunded. As you will learn in the presentation at your meeting, while HB 2001 programmed revenues for specific modernization projects, the allocations assume full funding of federal earmark requests. The Transportation Bill is reportedly to be reauthorized in the next several months. It is highly unlikely that the federal Transportation Bill will provide all the requested earmark funds.

As you know, we are discussing with ODOT the possibility of an exchange of Territorial Highway for Delta Highway, and it is possible that ODOT will be able to help finance that exchange in either the 2010-2013 STIP or the 2012-2015 STIP.

VII. FOLLOW-UP

In approximately April 2010, the 2012-2015 STIP will be considered for adoption and additional Board of Commissioner input is expected to be requested as part of that process. The ConnectOregon III process is also progressing and the Board is anticipated to be asked to participate in it early next year.

VIII. ATTACHMENTS

1. Estimated State Highway Fund Revenues with Additional HB 2001 Revenues
2. ODOT Power Point Presentation

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Fall 2009 Region 2 ACT & MPO Updates

To discuss HB2001, funding and the 2010-2013 Statewide Transportation Improvement Program (STIP)

(Follow-up to the Oct. 29th SuperACT Meeting)

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Agenda

- HB 2001 - Effects of the new legislation on funding
- Summary of the 7 earmarked projects in Region 2
- 2010-13 STIP - Past vs. Present
 - How the funding forecast has changed over the past year
- The future of Modernization funding
- Upcoming milestones and events
- *ConnectOregon III*

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HB 2001 - Jobs in Transportation Act 2009

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HB 2001 Overview


- ~4,600 jobs over the next 10 years
- \$300 million/year for transportation projects
 - Half to cities/counties

The largest transportation funding package ever passed in Oregon



Oregon Department of Transportation


HB 2001 Deliverables

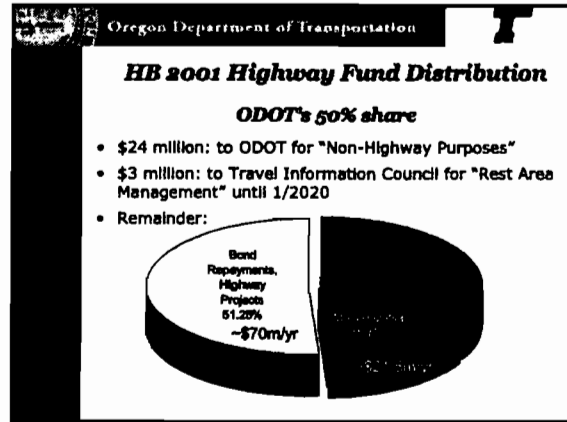
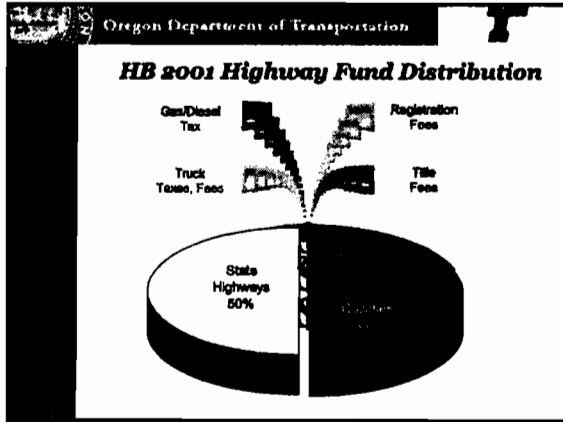
Task Force Studies, Planning	Pilot Programs	Projects
Best Practices	Maintenance Outsourcing	Connect Oregon III
Load Cost Planning	Congestion Pricing	Highway
Facilities Co-location	Road Area Management	Project Information Web site
STIP Selection Criteria		Urban Trail
Practical Design		Electric Vehicles
VMT Greenhouse Gas Reduction		

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HB 2001 Fees

Vehicle Fees	Fuel Fees Truck Fees	Other
Registration Fee	Gas/Gross Tax	Custom License Plate Fee
Title Fee	Truck Taxes, Fees	ID Card Fee
License Plate Manufacturing		
Vehicle Trip Permit Fee		





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HB 2001 Deliverables

Task Forces: Studies, Planning

- Best Practices
- Least Cost Planning
- Facilities Co-location
- STIP Selection Criteria
- Practical Design
- VMT Greenhouse Gas Reduction

STIP Selection Criteria

- Coordinate with stakeholders to review & update selection criteria to:
 - Improve freight-reliant infrastructure
 - Reflect environmental stewardship & community sensitivity
 - Consistent with GHG reduction goals
 - Improve travel times
 - Enhance safety
 - Increase operational reliability

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HB 2001 Projects

ConnectOregon III

- \$100 million; bonds backed by lottery funds
- Like ConnectOregon I/II, but:
 - 5% to rural → airports →
 - 10% each to 5 geographic regions

Projects: Connect Oregon III, Highway, Project Information Web site, Urban Trail, Electric Vehicles

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HB 2001 Projects

Highway Projects

- \$960 million allocated to:
 - 37 projects
 - 12 local governments

Projects: Connect Oregon III, Highway, Project Information Web site, Urban Trail, Electric Vehicles

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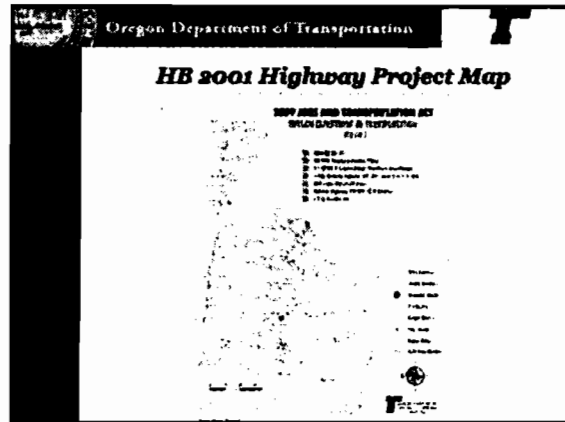
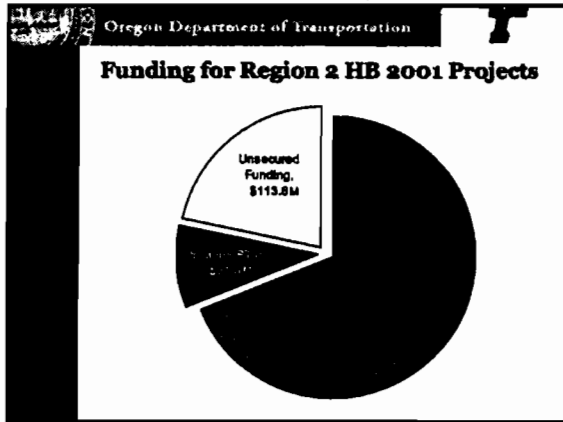
Region 2 Details

\$527.6M Estimated Project Costs

\$363M from HB 2001
\$51M Current STIP funds

\$90M Anticipated Federal Earmarks
\$20M Anticipated Local Contributions
\$3.6M Unidentified Funds

WAITING ON \$113.6M



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- ### HB 2001 Region 2 Identified Projects
- I-5 @ Kuebler Interchange SB Ramp**
 Construction Starting in 2012
 - \$15m JTA funds \$18.625m Total Cost
 - **\$3.625m Shortfall** (Additional funding to be determined)
 - I-5 @ Beltline Interchange - Unit 3 & 4**
 Construction Starting in 2012 & 2014
 - \$80m JTA funds \$110m Total Cost
 - **\$30m Shortfall** (Anticipating Federal Earmark)
 - OR569 @ Delta Highway ITS Improvements**
 Construction Starting in 2012
 - \$2m JTA funds \$2m Total Project

- Oregon Department of Transportation
- ### HB 2001 Region 2 Identified Projects
- Mill Creek Corporate Center - Aumsville Hwy Improvements (Salem)**
 Construction Starting in 2012
 - \$4m JTA funds \$4m Total Project
 - I-5 Woodburn Interchange**
 Construction Starting in 2015
 - \$43m JTA funds \$88m Total Cost
 - \$15m Current STIP Funds
 - **\$30m Shortfall** (Anticipating Federal Earmark)
 - US101 @ OR6 (Tillamook)**
 Construction Starting in 2016
 - \$27m JTA funds \$28m Total Cost
 - \$1m Current STIP Funds

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- ### HB 2001 Region 2 Identified Projects
- OR18: Newberg Dundee Bypass (Phase 1)**
 Construction Starting in 2016
 - \$192m JTA Funds \$277m Total Cost
 - \$35m Current STIP Funds
 - **\$50m Shortfall**
 - Anticipating \$20m Local Contribution
 - Anticipating \$30m Federal Earmark

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- ### HB 2001 Summary
- Created new revenue sources and identified specific uses for the funding
 - Region 2 received 38% of the funding for identified projects statewide
 - Large and complex projects
 - All of the funding has not been secured yet
 - Waiting on Federal earmarks and Local funds

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2010-2013 STIP

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2010-2013 STIP Funding

- Original Draft STIP released in Fall 2008
- Put on hold in November 2008 due to uncertain economic forecasts
- Revised Draft 2010-2013 STIP out for public review – Fall 2009
- \$247 million Reduction Statewide
- \$41.5 million Reduction in Region 2 Administered Programs...or about 30%

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2010-2013 STIP Funding Reductions

Region 2 Programs	Original Draft 10-13 STIP	Changes Increase or Reduction	Revised Draft 10-13 STIP
Modernization	\$29,759	\$20,798	\$50,557
Preservation	\$92,255	(\$28,100)	\$64,155
Safety	\$31,625	(\$9,280)	\$22,345
Operations	\$19,409	(\$8,044)	\$13,365
Statewide Bridge	\$240,449	(\$42,000)	\$198,449

Overall 2010-2013 Draft STIP Funding Reduction = \$247M

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Preservation Program

- \$28.1 million (28%) Reduction in 2010-2013 STIP
- 15 Total Projects in 2010-2013
- 6 Projects Scheduled to be Cancelled
- 9 Projects Remaining for Construction (*4 of which were reduced in scope as part of the reductions*)

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Safety Program

- \$9.28 million (29%) Reduction in 2010-2013 STIP
- 21 Total Projects in 2010-2013
- 4 Projects Scheduled to be Cancelled
- 17 Projects Remaining for Construction (*one of which was reduced in scope as part of the reductions*)

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Operations Program

- \$6.044 million (31%) Reduction in 2010-2013 STIP
- 23 Total Projects in 2010-2013
- 6 Projects Scheduled to be Cancelled
- 17 Projects Remaining for Construction (*one of which was reduced in scope as part of the reductions*)

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Statewide Bridge Program

- \$42 million (17.5%) Reduction in 2010-2013 STIP Statewide

Region 2 Impact

- 25 Total Projects in 2010-2013
- 4 Projects scheduled to be cancelled

- 21 Projects Remaining for Construction (*one of which was reduced in scope as part of the reductions*)

\$34.32M Reduction in Region 2

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Other Statewide Programs

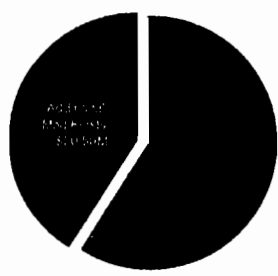
- Interstate Maintenance Program was reduced by \$75.6 million, or 28%
- Statewide ITS Program was reduced by \$3.014 million or 31%

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The Future of Modernization Funding

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Region 2 Modernization Funding



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2010-2013 Draft STIP

- Modernization funding allocated to projects in the Draft 10-13 STIP, will be the same as it was in Fall 2008 (as determined at the May 2008 All Area meeting)
- No reductions to the Modernization Program
- HB 2001 dedicated additional Modernization funding (in addition to the earmarked projects)
- Region 2 Modernization funds will be increased by \$20.798 million in 2010-2013 STIP

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Additional Mod Funding

- There was not sufficient time to allocate the new Modernization funding in the 2010-2013 Draft STIP to specific projects
 - Additional Mod funds (\$20.798M) were placed in a bucket in the Draft 2010-2013 STIP
 - Key 16944
- The additional funds will be allocated concurrently with the 2012-2015 STIP update
 - Currently planning to start working with the ACTs and their priorities in late 2010/early 2011
- Most likely after the revised STIP Selection Criteria is finalized

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Factors Affecting Modernization Funds

- 6 of the Identified projects in HB 2001 are Modernization projects
- 4 received Modernization funds in previous STIP cycles
- HB 2001 only provides a portion of the funding for those projects
- Additional funding is contingent on Federal Earmarks and Local Contributions
 - Federal reauthorization is still several months away...or much longer
- Any shortfalls on HB 2001 projects may have to be covered with other Modernization funds

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Future Events for the 2010-2013 STIP

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Upcoming 2010-2013 Milestones & Events

- Fall 2009 – Public Review of Draft STIP
 - Super-ACT Meeting October 29th
 - ACT/Lane County meetings in November and December
 - NWACT November 5th
 - CWACT November 12th
 - MWACT December 3rd
 - Lane County TBD
- Spring/Summer 2010 – Air Quality Conformity and MPO Coordination
- Fall 2010 (October) – Final Approved STIP

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2012-2015 STIP

- Per HB 2001 – STIP Selection Criteria is being revised
 - Planning to be completed by Spring/Summer 2010
- OTC should be adopting 2012-2015 STIP funding levels in Summer 2010
- Determining the use of 2014-15 Modernization funds will be in late 2010/early 2011...depending on timing of events

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ConnectOregon III

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ConnectOregon III

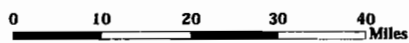
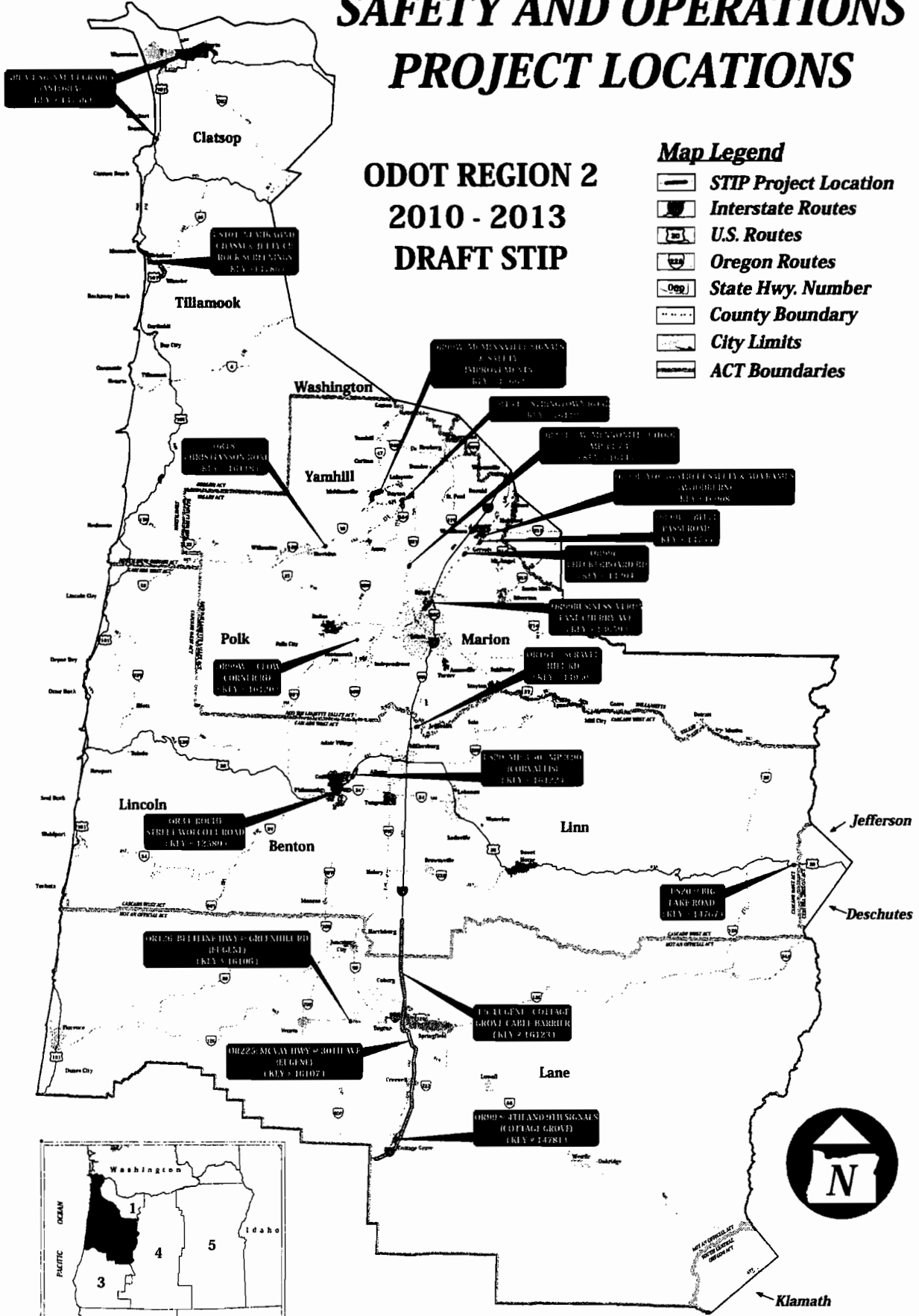
- \$100 million Lottery Bonds
- 10% to each ODOT Region
- 5% to Rural Airports
- Remainder to be allocated on a Statewide basis
- Super-ACT meeting will be held on April 29, 2010

SAFETY AND OPERATIONS PROJECT LOCATIONS

ODOT REGION 2 2010 - 2013 DRAFT STIP

Map Legend









- STIP Project Location
- Interstate Routes
- U.S. Routes
- Oregon Routes
- State Hwy. Number
- County Boundary
- City Limits
- ACT Boundaries

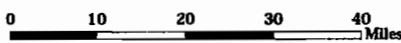
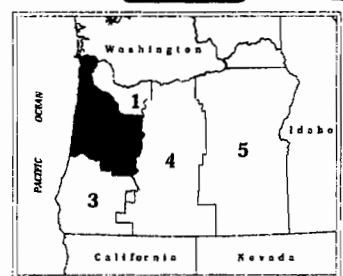
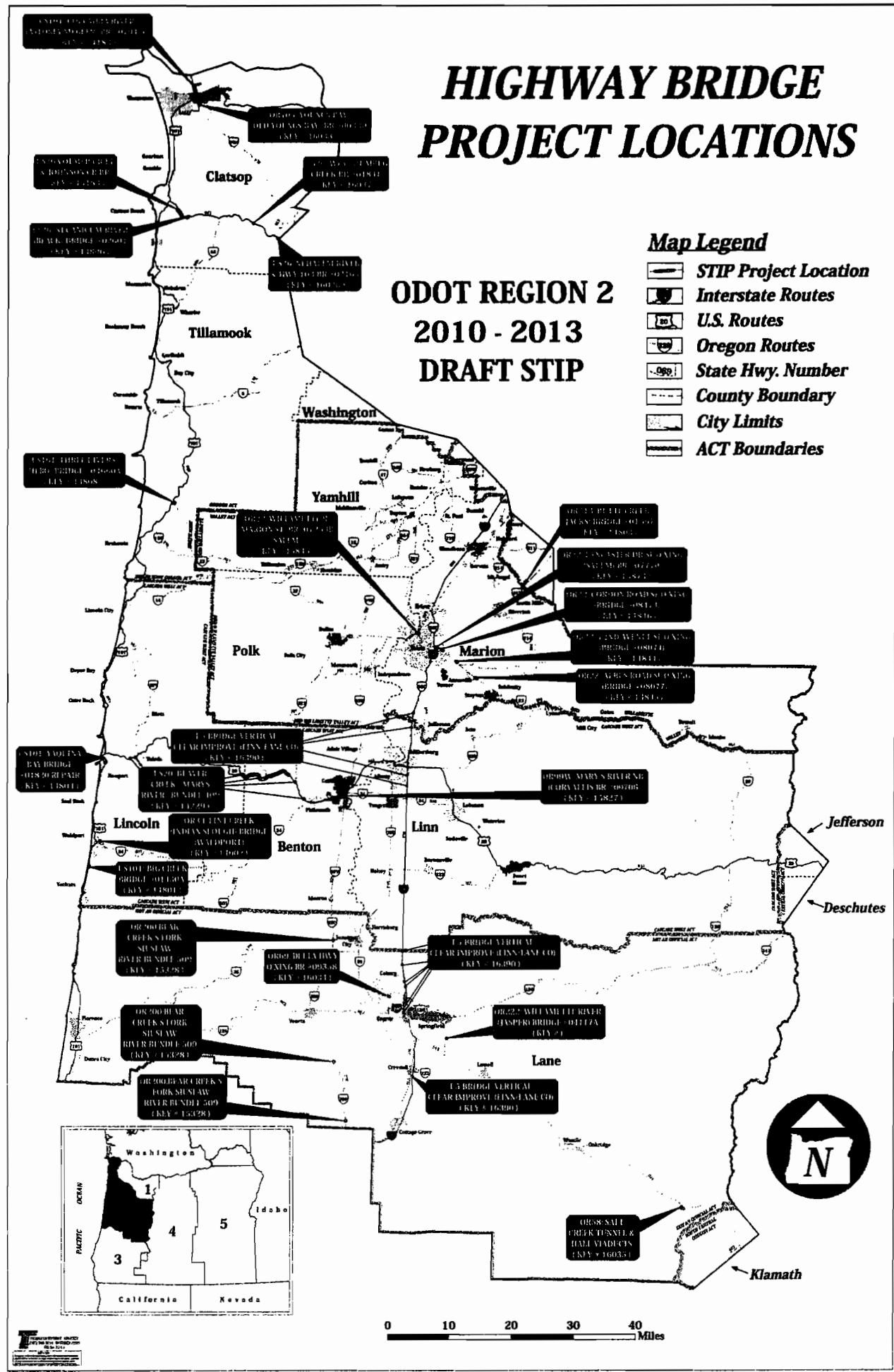


HIGHWAY BRIDGE PROJECT LOCATIONS

ODOT REGION 2 2010 - 2013 DRAFT STIP

Map Legend

-  STIP Project Location
-  Interstate Routes
-  U.S. Routes
-  Oregon Routes
-  State Hwy. Number
-  County Boundary
-  City Limits
-  ACT Boundaries



		CURRENT ALLOCATION			Additional Funds Due to HB 2001		Total State Highway Funds			
		Registered Vehicles 12/31/08	Percent Registrations	Estimated FY 2008-09 Revenues	Forecast Of Existing Revenues	Estimated HB 2001 Funds In FY 2008-10	Estimated HB 2001 Funds In FY 2010-11	Estimated Total SHF In FY 2008-10	Estimated Total SHF In FY 2010-11	Estimated Total SHF In FY 2011-12
Baker	24,258	0.58%	\$860,442	\$817,420	\$105,494	\$320,519	\$471,465	\$822,914	\$1,137,940	\$1,288,885
Benton	79,757	1.91%	\$2,828,947	\$2,687,499	\$349,842	\$1,053,798	\$1,550,074	\$3,034,341	\$3,741,287	\$4,237,574
Clatsop	414,357	9.92%	\$14,697,434	\$13,962,562	\$1,801,972	\$5,474,873	\$8,053,215	\$15,764,534	\$19,437,434	\$22,015,777
Columbia	44,658	1.07%	\$1,584,040	\$1,504,898	\$194,211	\$590,063	\$887,948	\$1,699,048	\$2,094,901	\$2,372,786
Coos	65,481	1.57%	\$2,322,641	\$2,206,509	\$284,766	\$885,196	\$1,272,653	\$2,491,276	\$3,071,705	\$3,479,162
Crook	78,463	1.88%	\$2,783,119	\$2,643,963	\$341,223	\$1,038,727	\$1,524,964	\$2,985,186	\$3,680,689	\$4,188,927
Curry	34,019	0.81%	\$1,206,670	\$1,146,336	\$147,943	\$449,491	\$681,175	\$1,294,279	\$1,585,827	\$1,807,511
Deschutes	30,820	0.74%	\$1,093,200	\$1,038,540	\$134,031	\$407,223	\$599,001	\$1,172,571	\$1,445,762	\$1,637,540
Douglas	203,962	4.88%	\$7,234,626	\$6,872,895	\$886,988	\$2,894,937	\$3,984,083	\$7,759,893	\$9,567,832	\$10,836,988
Gilliam	139,285	3.34%	\$4,940,503	\$4,693,478	\$605,726	\$1,840,384	\$2,707,087	\$5,299,206	\$6,533,842	\$7,400,545
Grant	3,838	0.09%	\$136,136	\$129,329	\$19,891	\$50,711	\$74,593	\$149,020	\$180,040	\$203,922
Harney	11,663	0.28%	\$413,692	\$393,007	\$50,721	\$154,102	\$226,676	\$443,728	\$547,110	\$619,683
Hood River	11,600	0.28%	\$390,894	\$390,894	\$50,447	\$153,270	\$226,451	\$441,331	\$544,155	\$616,336
Jackson	29,331	0.70%	\$1,040,384	\$988,365	\$127,556	\$387,549	\$570,061	\$1,115,921	\$1,375,913	\$1,558,428
Jefferson	231,791	5.55%	\$8,221,733	\$7,810,647	\$1,008,022	\$3,082,840	\$4,504,963	\$8,818,669	\$10,873,286	\$12,315,608
Josephine	27,486	0.66%	\$974,941	\$926,194	\$119,532	\$363,171	\$534,203	\$1,045,728	\$1,289,365	\$1,460,397
Klamath	105,344	2.52%	\$3,736,800	\$3,549,770	\$458,124	\$1,391,904	\$2,047,408	\$4,007,884	\$4,941,674	\$5,587,178
Lake	88,770	2.13%	\$3,148,713	\$2,991,277	\$396,047	\$1,172,912	\$1,725,285	\$3,377,324	\$4,164,189	\$4,716,562
Lane	13,036	0.31%	\$462,393	\$439,273	\$56,691	\$172,244	\$253,361	\$485,965	\$611,517	\$682,634
Lincoln	367,497	8.80%	\$13,035,288	\$12,363,523	\$1,598,186	\$4,855,714	\$7,142,470	\$13,981,709	\$17,239,238	\$19,525,993
Linn	55,700	1.33%	\$1,975,705	\$1,876,918	\$242,230	\$735,961	\$1,082,555	\$2,119,150	\$2,612,860	\$2,959,474
Malheur	140,540	3.37%	\$4,985,018	\$4,735,768	\$611,186	\$1,858,046	\$2,731,458	\$5,346,954	\$6,582,714	\$7,487,226
Marion	38,373	0.92%	\$1,361,108	\$1,293,053	\$169,878	\$507,020	\$745,797	\$1,459,931	\$1,800,073	\$2,038,849
Morrow	327,393	7.84%	\$11,612,780	\$11,032,141	\$1,423,780	\$4,325,823	\$6,363,030	\$12,455,921	\$15,357,964	\$17,395,172
Multnomah	15,950	0.38%	\$565,754	\$537,466	\$69,364	\$210,746	\$309,995	\$606,630	\$748,212	\$847,462
Polk	731,768	17.52%	\$25,956,148	\$24,658,340	\$3,182,342	\$9,668,804	\$14,222,241	\$27,840,682	\$34,327,144	\$38,880,581
Sherman	76,640	1.84%	\$2,718,456	\$2,582,533	\$333,295	\$1,012,839	\$1,489,533	\$2,915,828	\$3,585,173	\$4,072,066
Tillamook	3,507	0.08%	\$124,395	\$118,175	\$15,251	\$46,338	\$88,160	\$133,427	\$164,513	\$186,336
Umatilla	34,790	0.83%	\$1,234,017	\$1,172,316	\$151,286	\$459,678	\$678,159	\$1,323,613	\$1,631,984	\$1,848,476
Union	90,667	2.17%	\$3,216,000	\$3,055,200	\$394,296	\$1,197,977	\$1,762,154	\$3,449,487	\$4,253,177	\$4,817,354
Wallowa	34,082	0.82%	\$1,208,904	\$1,148,459	\$148,217	\$450,323	\$662,389	\$1,296,976	\$1,588,782	\$1,810,858
Wasco	82,114	0.77%	\$1,139,098	\$1,082,143	\$139,659	\$424,320	\$624,150	\$1,221,802	\$1,506,464	\$1,708,294
Washington	488,609	11.22%	\$16,621,777	\$15,790,688	\$2,037,906	\$6,191,701	\$9,107,627	\$17,828,594	\$21,982,389	\$24,898,315
Wheeler	2,458	0.06%	\$87,186	\$82,827	\$10,689	\$32,477	\$47,772	\$83,517	\$115,304	\$130,599
Yamhill	106,338	2.55%	\$3,771,858	\$3,583,265	\$482,447	\$1,405,037	\$2,068,727	\$4,045,712	\$4,888,302	\$5,849,992
TOTAL	4,176,286		\$148,134,787	\$140,728,048	\$18,162,000	\$55,181,000	\$81,168,000	\$159,890,048	\$185,909,048	\$221,898,048

July 2008 through May 2009 = \$136,134,787 ODOT Forecast FY 2008-09 = \$164,375,470
 Estimated June 2009 = \$12,000,000 Actual Less than Forecast = 9.88%
 Estimated FY 2008-09 = \$148,134,787 Forecast of Existing Revenues is Assumed to be 95% of FY 2008-09